

Message Text

CONFIDENTIAL

PAGE 01 LOUREN 00002 191928Z

70

ACTION AF-06

INFO OCT-01 EUR-12 EA-07 IO-10 ISO-00 SAM-01 CIAE-00

DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 SS-15 USIA-06 /083 W

----- 120142

R 190835Z AUG 75

FM AMCONSUL LOURENCO MARQUES

TO SECSTATE WASHDC 3779

INFO AMEMBASSY BLANTYRE

AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMCONSUL LUANDA BY POUCH

AMEMBASSY LUSAKA

AMEMBASSY MBABANE

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

USLO PEKING

AMEMBASSY PRETORIA

USMISSION USUN NY

CINCLANT FOR POLAD

CINCEUR

C O N F I D E N T I A L SECTVON 2 OF 3 LOURENCO MARQUES 890

NOFORN

3. FOREIGN POLICY: FRELIMO HAS MOVED QUICKLY TO ESTABLISH CLOSE TIES WITH "FRATERNAL" AFRICAN COUNTRIES, WITH "NATURAL SOCIALIST ALLIES" AND WITH OTHER COUNTRIES WHICH HELPED FRELIMO DURING ITS STRUGGLE. SOME AFRICAN COUNTRIES, HOWEVER, ARE MORE "FRATERNAL" THAN OTHERS AND FRELIMO HAS MADE RELATIONS WITH TANZANIA AND ZAMBIA THE CORNERSTONE OF ITS AFRICAN POLICY. SIMILARLY SOME SOCIALIST ALLIES ARE MORE "NATURAL" THAN OTHERS AND FRELIMO HAS GIVEN PRIORITY TO SOLIDIFYING ITS RELATIONS WITH CHINA, NORTH KOREA AND EAST GERMANY. DIPLOMATIC RELATIONS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LOUREN 00002 191928Z

HAVE BEEN ESTABLISHED WITH THE USSR, AND THE SOVIETS HAVE SET

UP AN EMBASSY IN LOURENCO MARQUES. (OTHER COUNTRIES WHICH HAVE ALREADY DONE SO ARE: TANZANIA, ZAMBIA, CHINA, NORTH KOREA, GDR, GUINEA, ROMANIA, EGYPT, INDIA AND BULGARIA.) NEVERTHELESS, DESPITE HEAVY WOOING BY THE SOVIETS UP TO INDEPENDENCE WEEK, STRAINS ARE APPARENT IN THE SOVIET-MOZAMBIQUE RELATIONSHIPS. SOVIETS REPORTEDLY ASKED FOR NAVAL FACILITIES PRIOR TO INDEPENDENCE AND WERE REFUSED; MACHEL NEVER VISITED THE USSR, AS HE DID CHINA, NORTH KOREA, EAST GERMANY, ROMANIA AND BULGARIA; SOVIET AMBASSADOR HAS YET TO ARRIVE AND PRESENT HIS CREDENTIALS. OUR BEST GUESS IS THAT SOVIETS ARE NOW ATTEMPTING TO DISPLAY SOME INDIFFERENCE BUT RIVALRY WITH CHINESE WILL SOON DISPEL THIS. AS TO TIES WITH THE WEST, WHILE ANNOUNCING DIPLOMATIC RELATIONS WITH THE SCANDINAVIAN COUNTRIES AND HOLLAND, THE GPRM HAS THUS FAR FAILED TO ESTABLISH SUCH RELATIONS WITH ANY MAJOR WESTERN POWER, INCLUDING THE UK WHICH IN WELL-PUBLICIZED DISCUSSIONS WITH FRELIMO IN DAR ES SALAAM PRIOR TO INDEPENDENCE OFFERED 15 MILLION POUNDS DEVELOPMENT AID. FRELIMO DID NOT INVITE ANY MAJOR WESTERN GOVERNMENT TO SEND DELEGATION TO INDEPENDENCE, EXCEPT FOR THE UK, AND PRIOR TO INDEPENDENCE APPEARED TO BE PURSUING A DELIBERATE POLICY OF REVENGE AGAINST PORTUGAL'S "COLONIALIST ALLIES". FOR SEVERAL WEEKS AFTER INDEPENDENCE, IT WAS POSSIBLE TO BELIEVE THAT ABSENCE OF DIPLOMATIC RELATIONS WITH MAJOR WESTERN POWERS WAS DUE TO DISORGANIZATION OR LACK OF TIME AND STAFF. THIS EXPLANATION IS NO LONGER SATISFACTORY. ANY OF - OR A COMBINATION OF - THE FOLLOWING FACTORS COULD BE HOLDING UP PROCESS: (A) FRELIMO, THOUGH HAVING EVERY INTENTION OF EVENTUALLY ESTABLISHING SUCH RELATIONS, IS STALLING UNTIL IT FEELS MORE SECURE IN CONSOLIDATION OF ITS DOMESTIC POWER AND LESS FEARFUL OF FOREIGN INTERFERENCE (SEE REF B); (B) ANTI-QWESTERN ELEMENTS IN THE FRELIMO LEADERSHIP, OR MACHEL HIMSELF, HAVE DECIDED TO AVOID OR AT LEAST DELAY RELATIONS WITH MAJOR WESTERN POWERS; (C) UK IS FIRST ON LIST OF MAJOR WESTERN POWERS FOR ESTABLISHMENT OF RELATIONS BUT FRELIMO IS STALLING BECAUSE IT DOES NOT WISH TO DISCUSS IMPLEMENTATION OF RHODESIAN SANCTIONS WITH BRITISH UNTIL LATER THIS YEAR; (D) FRELIMO WISHES TO SORT OUT ITS DIFFERENCES WITH SOVIET UNION AND HAVE SOVIET AMBASSADOR IN PLACE, PRIOR TO ESTABLISHING DIPLOMATIC RELATIONS WITH THE WEST. IN RELATIONS WITH ITS NEIGHBORS, THE GPRM HAS DISPLAYED PRAGMATISM TOWARD SOUTH AFRICA, CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LOUREN 00002 191928Z

DELAYED-ACTION HOSTILITY TOWARD RHODESIA AND COOLNESS TOWARD MALAWI AND SWAZILAND.

4. SHORT TERM STABILITY: HAVING SURVIVED TRANSITION TO INDEPENDENCE PEACEFULLY, POLITICAL PROGNOSTICATION FOR NEXT 12 MONTHS IS CONTINUATION OF FRELIMO'S HOLD ON COUNTRY UNDER DOMINATION OF MACHEL. ECONOMICALLY, SITUATION IS BETTER THAN HAD BEEN ANTICIPATED: BALANCE OF PAYMENTS DIFFICULTIES HAVE

BEEN PUT OFF; FOOD SHORTAGES, CHRONIC IN RURAL MOZAMBIQUE, ARE NOT AS DESPERATE AS ADVERTIZED AND UN HAS GIVEN CONSIDERABLE AID IN THIS FIELD; MOZAMBIQUE HAS BEEN PROMISED TOTAL OF ALMOST \$150 MILLION IN FOREIGN AID BY VARIOUS COUNTRIES AND ORGANIZATIONS; SOUTH AFRICA HAS GIVEN MOZAMBIQUE TREMENDOUS BOOST THROUGH PAYMENT FOR MINE LABOR IN GOLD AT OFFICIAL PRICE THEN SOLD AT WORLD MARKET PRICE. APPARENT POLITICAL AND ECONOMIC STABILITY OF MOMENT IS HOWEVER SUPERFICIAL. MACHEL, THOUGH VIGOROUSLY EBULLIENT AND CONFIDENT LEADER IS BY NO MEANS AS INTELLIGENT AND CAPABLE AS MOST OF HIS PRINCIPAL LIEUTENANTS. DOS SANTOS HAS BEEN KNOWN TO REFER TO HIM IN CONDESCENDING TERMS; CHISSANO IS INFINITELY MORE BROAD-GAUGED AND PRACTICAL; GUEBUZA HAS MORE CHARISMA AS SPEAKER AND HAS ESTABLISHED NATIONWIDE REPUTATION; CARVALHO (UNLIKE MACHEL) UNDERSTANDS THE NEED FOR KEEPING URGAN, VAPITALIST SECTOR OF ECONOMY RUNNING IN ORDER TO REFORM THE RURAL SOCIETY. MACHEL HAS SHOWN HIMSELF INEPT, AS FOR EXAMPLE BY NEEDLESSLY INSULTING WHOLE MOSLEM COMMUNITY AND BY UNNECESSARILY BRUTAL MANNER OF TAKING OVER SCHOOLS, HOSPITALS AND LAW OFFICES THUS LOSING MOZAMBIQUE VITALLY NEEDED SKILLS AS EUROPEAN EXODUS CONTINUES. MACHEL IS HOWEVER DETERMINED TO RAM THROUGH HIS PROGRAM. IN SPEECH TO ARMY AT BOANE HE SAID: "BUT IT IS NECESSARY TO PROVOKE THE CRISIS SO THAT WE CAN OCCUPY A POSITION OF STRENGTH. IT IS NECESSARY TO PROVOKE CONFLICT, CRISIS IN OUR MIDST... ABOVE ALL IN ORDER TO DETERMINE WHO IS ON THE SIDE OF THE PEOPLE AND WHO IS ON THE SIDE OF THE CAPITALIST." WHILE THERE IS NO PROOF, IT CAN BE ASSUMED THAT PRAGMATISTS SUCH AS CHISSANO, GUEBUZA, CARVALHO AND OTHERS WHO KEPT THINGS RUNNING BEFORE THE BOYS FROM DAR ES SALAAM DESCENDED MUST HAVE GRAVE DOUBTS CONCERNING METHOD AND PACE OF MACHEL'S MEASURES. OME SHOULD NOT BE SURPRISED BY A STRUGGLE FOR POWER OR CHANGE OF LEADERSHIP WITHIN FRELIMO IN THE NEXT YEAR, AS HAS OCCURRED IN OTHER ANTI-COLONIALIST REVOLUTIONS SUCH AS EGYPT, ALGERIA, ETC.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 LOUREN 00002 191928Z

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, DIPLOMATIC RELATIONS ESTABLISHMENT, INDEPENDENCE, FOREIGN POLICY POSITION, POLITICAL SUMMARIES
Control Number: n/a
Copy: SINGLE
Draft Date: 19 AUG 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975LOUREN00002
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: DG ALTERED
Executive Order: GS
Errors: N/A
Film Number: D750287-0293
From: LOURENCO MARQUES
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750840/aaaabiyw.tel
Line Count: 154
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: KelleyW0
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 17 JUN 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <17 JUN 2003 by WorrelSW>; APPROVED <28 OCT 2003 by KelleyW0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FOREIGN RELATIONS
TAGS: PFOR, MZ, XA, XX
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006